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Nation's promise, working to overcome forces of fear or ignorance or prejudice that would seek to deny the rights of others because of their gender, race, religion, sexual orientation, or disability. The 21st century may bring new challenges to the rights and liberties of American citizens, but we can be confident that the Constitution will still light a clear and shining path of freedom and justice into the future.

During Citizenship Day and Constitution Week, let us recognize the great efforts not only of our leaders, but also of ordinary Americans who labor daily to uphold and strengthen the ideals embodied in our Constitution. Whether citizens by birth or choice, we share the blessings guaranteed to us by the Constitution and the responsibility of ensuring that those blessings are extended to all our people equally.

In commemoration of the signing of the Constitution and in recognition of the importance of active, responsible citizenship in preserving the Constitution's blessings for our Nation, the Congress, by joint resolution of February 29, 1952 (36 U.S.C. 153), designated September 17 as "Citizenship Day," and by joint resolution of August 2, 1956 (U.S.C. 159), requested that the President proclaim the week beginning September 17 and ending September 23 of each year as "Constitution Week."

Now, Therefore, I, William J. Clinton, President of the United States of America, do hereby proclaim September 17, 1999, as Citizenship Day and September 17 through September 23, 1999, as Constitution Week. I call upon Federal, State, and local officials, as well as leaders of civic, educational, and religious organizations, to conduct meaningful ceremonies and programs in our schools, houses of worship, and other community centers to foster a greater understanding and appreciation of the Constitution and the rights and duties of citizenship. I also call on all citizens to rededicate themselves to the principles of the Constitution.

In Witness Whereof, I have hereunto set my hand this sixteenth day of September, in the year of our Lord nineteen hundred and ninety-nine, and of the independence of the

United States of America the two hundred and twenty-fourth.

William J. Clinton

[Filed with the Office of the Federal Register, 8:45 a.m., September 20, 1999]

NOTE: This proclamation will be published in the *Federal Register* on September 21.

**Message to the Congress
Transmitting the Proposed
"Cyberspace Electronic Security Act
of 1999"**

September 16, 1999

To the Congress of the United States:

I am pleased to transmit for your early consideration and speedy enactment a legislative proposal entitled the "Cyberspace Electronic Security Act of 1999" (CESA). Also transmitted herewith is a section-by-section analysis.

There is little question that continuing advances in technology are changing forever the way in which people live, the way they communicate with each other, and the manner in which they work and conduct commerce. In just a few years, the Internet has shown the world a glimpse of what is attainable in the information age. As a result, the demand for more and better access to information and electronic commerce continues to grow—among not just individuals and consumers, but also among financial, medical, and educational institutions, manufacturers and merchants, and State and local governments. This increased reliance on information and communications raises important privacy issues because Americans want assurance that their sensitive personal and business information is protected from unauthorized access as it resides on and traverses national and international communications networks. For Americans to trust this new electronic environment, and for the promise of electronic commerce and the global information infrastructure to be fully realized, information systems must provide methods to protect the data and communications of legitimate users. Encryption can address this need because encryption can be used to protect the confidentiality of both stored data

and communications. Therefore, my Administration continues to support the development, adoption, and use of robust encryption by legitimate users.

At the same time, however, the same encryption products that help facilitate confidential communications between law-abiding citizens also pose a significant and undeniable public safety risk when used to facilitate and mask illegal and criminal activity. Although cryptography has many legitimate and important uses, it is also increasingly used as a means to promote criminal activity, such as drug trafficking, terrorism, white collar crime, and the distribution of child pornography.

The advent and eventual widespread use of encryption poses significant and heretofore unseen challenges to law enforcement and public safety. Under existing statutory and constitutional law, law enforcement is provided with different means to collect evidence of illegal activity in such forms as communications or stored data on computers. These means are rendered wholly insufficient when encryption is utilized to scramble the information in such a manner that law enforcement, acting pursuant to lawful authority, cannot decipher the evidence in a timely manner, if at all. In the context of law enforcement operations, time is of the essence and may mean the difference between success and catastrophic failure.

A sound and effective public policy must support the development and use of encryption for legitimate purposes but allow access to plaintext by law enforcement when encryption is utilized by criminals. This requires an approach that properly balances critical privacy interest with the need to preserve public safety. As is explained more fully in the sectional analysis that accompanies this proposed legislation, the CESA provides such a balance by simultaneously creating significant new privacy protections for lawful users of encryption, while assisting law enforcement's efforts to preserve existing and constitutionally supported means of responding to criminal activity.

The CESA establishes limitations on government use and disclosure of decryption keys obtained by court process and provides special protections for decryption keys stored

with third party "recovery agents." CESA authorizes a recovery agent to disclose stored recovery information to the government, or to use stored recovery information on behalf of the government, in a narrow range of circumstances (e.g., pursuant to a search warrant or in accordance with a court order under the Act). In addition, CESA would authorize appropriations for the Technical Support Center in the Federal Bureau of Investigation, which will serve as a centralized technical resource for Federal, State, and local law enforcement in responding to the increasing use of encryption by criminals.

I look forward to working with the Congress on this important national issue.

William J. Clinton

The White House,
September 16, 1999.

Statement on the Terrorist Attacks in Russia

September 17, 1999

On behalf of the American people, I want to extend our deepest condolences to the families of victims of recent bombings in Russia. Our thoughts and prayers are with the loved ones of the nearly 300 people whose lives were tragically lost.

The American people share the world's outrage over these cowardly acts. These attacks were aimed not just at innocent people across Russia. They also targeted fundamental human rights and democratic values, which are cherished by Russia and other members of the international community. We must not allow terrorists to achieve their underlying objective, which is to undermine democratic institutions and individual freedoms.

People across Russia who have been affected by these attacks are now beginning the hard task of rebuilding their lives. Their courage and resilience sets an example for all of us. President Yeltsin and Prime Minister Putin have also made important appeals to their countrymen that these attacks should not lead to new incidents of intolerance or bigotry and that the public should remain calm and unified in response.

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